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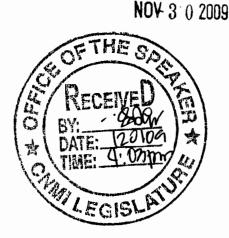
# COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS

Benigno R. Fitial Governor

Eloy S. Inos
Lt. Governor

The Honorable Arnold I. Palacios Speaker, House of Representatives Sixteenth Northern Marianas Commonwealth Legislature Saipan, MP 96950

The Honorable Pete P. Reyes Senate President, The Senate Sixteenth Northern Marianas Commonwealth Legislature Saipan, MP 96950



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Dear Mr. Speaker and Mr. President:

This is to inform you that I have signed into law House Bill No. 16-178, HD1, entitled, "To repeal and replace Title 6, Division 5, Chapters 1 and 2 and create a comprehensive juvenile justice system that will protect the community, hold the juvenile accountable for his or her actions, and assist the juvenile in developing skills to become a contributing member of a diverse community; to establish a system for the appointment and regulation of guardians ad litem to support juveniles and the community at large; and for other purposes." The bill was passed by the House of Representatives and the Senate of the Sixteenth Northern Marianas Commonwealth Legislature.

This bill becomes **Public Law No. 16-47**. Copies bearing my signature are forwarded for your reference.

Sincerely,

BENIGNO R. FITIAL

Lt. Governor, Attorney General, Public Defender, Department of Community and Cultural Affairs, Criminal Justice Planning Agency, Department of Labor, Workforce Investment Agency, Public School System, Department of Public Safety, Department of Corrections, Department of Finance, Special Assistant for Administration, Special assistant for Youth Affairs, All Mayors, Supreme and Superior Courts, Commonwealth's Law Revision Commission, and Special Assistant for Programs and Legislative Review

Caller Box 10007 Saipan, MP 96950 Telephone: (670) 664-2200/2201 Facsimile: (670) 664-2211

A 12/2/00 10:000



# HOUSE OF REPRESENTATIVES

#### SIXTEENTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE

5th Day, Fourth Regular Session, 2009

Public Law 16-47

# House Bill No. 16-178, HD1

#### AN ACT

To repeal and replace Title 6, Division 5, Chapters 1 and 2 and create a comprehensive juvenile justice system that will protect the community, hold the juvenile accountable for his or her actions, and assist the juvenile in developing skills to become a contributing member of a diverse community; to establish a system for the appointment and regulation of guardians ad litem to support juveniles and the community at large; and for other purposes.

# In the HOUSE OF REPRESENTATIVES

Offered by Representative: Joseph N. Camacho

Date: October 16, 2008

Referred to: Committee on Judiciary and Governmental Operations

Public Hearing: None

Standing Committee Report No. 16-92

Passed First and Final Reading on September 23, 2009

#### In the SENATE

Referred to: None Public Hearing: None

Standing Committee Report: None

Passed First and Final Reading on October 8, 2009

Evelyn C. Fleming, House Clerk



# HOUSE OF REPRESENTATIVES

SIXTEENTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE
SECOND REGULAR SESSION, 2008

Public Law 16-47 H. B. No. 16-178, HD1

#### AN ACT

To repeal and replace Title 6, Division 5, Chapters 1 and 2 and create a comprehensive juvenile justice system that will protect the community, hold the juvenile accountable for his or her actions, and assist the juvenile in developing skills to become a contributing member of a diverse community; to establish a system for the appointment and regulation of guardians ad litem to support juveniles and the community at large; and for other purposes.

# BE IT ENACTED BY THE SIXTEENTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE:

Section 1. Short Title. This Act shall be referred to as the "Juvenile Justice Act of 2008."

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The Legislature finds that the Section 2. Findings, Policy, Purpose. Commonwealth needs a comprehensive juvenile justice system that will be based on the following principles: accountability; community protection; and competency development. Where a juvenile has been found to be within the purview of the Juvenile Justice Act, the court shall impose a disposition that will protect the community, hold the juvenile accountable for his or her actions, and assist the juvenile in developing skills to become a contributing member of a diverse community. It is the policy of the Commonwealth that the parents or other legal guardians of the juvenile offender participate in the accomplishment of these goals through participation in counseling and treatment designed to develop positive parenting skills and an understanding of the family's role in the juvenile's behavior. The Legislature finds that the parents or legal guardians of the juvenile offender must be held accountable, where appropriate, through monetary reimbursement for supervision and confinement of the juvenile offender, and restitution to victims of the juvenile's delinquent acts. In enacting this legislation, the Legislature intends that the juvenile justice system shall

encompass the following aspects: day treatment, education, community programs, probation services, observation and assessment of juveniles in residential settings, secure facilities for detained juveniles, and after-care and assistance for juveniles before they exit the juvenile justice system.

The primary purpose of this Act is to provide a continuum of programs which emphasize the juvenile offender's accountability for his or her actions while assisting the juvenile offender in the development of skills necessary to function effectively and positively in the community in a manner consistent with public safety. These services and programs will individualize treatment and control of the juvenile offender for the benefit of the juvenile and the protection of society. Parents or other legal guardians are a vital part of the process. Where appropriate, parents or other legal guardians of the juvenile offender shall participate in counseling and treatment designed to develop positive parenting skills and an understanding of the family's role in the juvenile's behavior.

#### Section 3. <u>Definitions</u>, <u>Principles</u>, <u>Components</u>.

- (a) <u>Definitions</u>. When used in this Act, unless the context otherwise requires:
  - (1) "Adult" means a person eighteen (18) years of age or older.
  - (2) "Commit to" means to transfer legal custody.
  - (3) "Community-based program" means an in-home confinement program or a nonsecure or staff secure residential or nonresidential program operated to supervise and provide competency development to juvenile offenders in the least restrictive setting, consistent with public safety, operated by the Commonwealth or under contract with the Commonwealth.
  - (4) "Court" means the Commonwealth Superior Court. "Juvenile court" means the Commonwealth Superior Court during the pendency of any matter falling under this Act.
  - (5) "Department" means the Department of Community and Cultural Affairs.

- (6) "**Detention**" means the temporary placement in physically restricting facilities of juveniles who require secure custody for their own or the community's protection, or for the juvenile's supervision and/or treatment.
  - (7) "Director" means the Director of DYS.
- (8) "Diversion" means the utilization of local community resources, churches, counseling for the juvenile and/or family, substance abuse counseling, informal probation, community service work, voluntary restitution, or any other available service or program as an alternative to further proceedings in court.
- (9) "DYS" means the Division of Youth Services of the Department of Community and Cultural Affairs.
- (10) "Guardian ad litem" means a person appointed by the court to determine, monitor and advance the best interests of a juvenile, other minor child or other incompetent individual, including a juvenile within the jurisdiction of this Act or a child subject to proceedings pursuant to Title 6, Chapter 3 of the Commonwealth Code, 6 CMC § 5311 et seq., during the course of legal proceedings. "Guardian ad litem" does not mean the attorney for the juvenile, other minor child or other incompetent individual. Rather, the guardian ad litem is an officer of the court who reports directly to the court, and who provides independent advice to the court (as compared to the attorneys advocating for one side or the other in the action) to bring balance to the decision-making process.
- (11) "Habitual status offender" means any juvenile who has been reported by the Public School System's School Attendance Review Committee, DYS, or the Department of Public Safety or a parent or guardian for commission of three (3) status offenses within twelve (12) months. A status offender may be charged, petitioned and adjudicated as a habitual status offender for the third status offense committed within that twelve (12) month period.

- (12) "Judge" means a judge of the Commonwealth Superior Court.
- (13) "Juvenile" means any person less than eighteen (18) years of age or who was less than eighteen (18) years of age at the time of any act, omission or status bringing the person within the purview of this Act.
- (14) "Juvenile detention center" means any Commonwealthoperated, secure facility intended and operated only for the detention of juveniles, wherever located.
- (15) "Juvenile offender" means a person under the age of eighteen (18) years, committed by the court to the custody, care and jurisdiction of DYS following adjudication for a delinquent act which would constitute a felony or misdemeanor if committed by an adult.
- (16) "Legal custody" means the relationship created by the court's decree which imposes upon the custodian responsibilities of physical possession of the juvenile, the duty to protect, train and discipline him and to provide him with food, shelter, education and ordinary medical care.
- (17) "Legal guardian" means a person appointed as guardian of a minor under the laws of the Commonwealth. For the purposes of this Act, legal guardian does not include and shall not be construed to include any guardian ad litem, or the owner, operator or the agent of an owner or operator of a detention center, secure facility, work program, community based program other than an in-home confinement program, staff secure facility or other facility having temporary or long-term physical custody of the juvenile offender.
- (18) "Secure facility" means any architecturally secure Commonwealth-operated facility or facility operated under contract with the Commonwealth which provides twenty-four (24) hour supervision and confinement for juvenile offenders committed to the custody of DYS.

- (19) "Staff secure facility" means a community-based program other than an in-home confinement program with awake staff twenty-four (24) hours a day, seven (7) days a week for intensive supervision of juveniles.
- (20) "Status offense" means any act which, if committed by an adult, would not be a crime. Such behavior shall not be considered criminal or delinquent and such children shall be termed "status offenders". Status offenses include truancy, curfew violation, and possession of alcoholic beverages or tobacco.
- (21) "Truant" means a juvenile who fails to attend school as required by law, as set forth in section 19 of this Act.
- (22) "Work program" means a public service work project which employs juvenile offenders at a reasonable wage for the purpose of reimbursing victims of the juvenile offender's delinquent behavior.
- (b) The Juvenile Justice System shall operate within the framework of the following principles:
  - (1) Provide humane, disciplined confinement to all detained juveniles.
- (2) Strengthen opportunities for the juvenile's development of competency and life skills by expanding the juvenile's access to applicable programs and community resources.
- (3) Hold the juvenile accountable for his or her delinquent behavior through such means as victim restitution, community service programs and payment, as appropriate, of detention and treatment costs.
- (4) Invoke the participation of the juvenile offender's parent or legal guardian in assisting the juvenile to recognize and accept responsibility for his or her delinquent or other antisocial behavior and hold the parent or legal guardian accountable, where appropriate, through the payment of supervision, detention and treatment costs and restitution to victims and through attendance at programs for the development of positive parenting skills designed to promote a functional relationship between the juvenile and his or her family.

- (5) Provide for the appointment and supervision of guardians ad litem in appropriate cases.
- (6) Reserve secure detention as a custody setting for juvenile offenders who pose a danger of serious bodily or material harm to others or who have engaged in a pattern of serious offenses, and who cannot be controlled in a less secure setting.
- (c) <u>Juvenile Justice System Basic Components</u>. The basic components of the Commonwealth's juvenile justice system are as follows:
  - (1) **Probation**. Juvenile offenders ordered into the custody of DYS will be monitored by a juvenile probation officer. Juvenile probation officers shall be peace officers and shall have twenty-four (24) hour on call responsibility for supervision of juveniles. Juvenile probation officers will be responsible for assisting juveniles and their families in accessing counseling or treatment resources, close supervision of juveniles' activities, supervision of restitution and coordination of other services provided to juveniles. Juvenile probation officers shall have the powers and duties set forth for adult probation officers in 1 CMC § 3234.
  - (2) Day treatment. Day treatment programs will be time-limited, nonresidential treatment and educational programs. These programs will be supervised or approved by DYS for intensive supervision of juveniles through daily contact and by counseling juveniles regarding employment, education, courts, family and life skills. Nonresidential alcohol and drug programs will provide outpatient assessment and counseling for juveniles with substance abuse problems.
  - (3) **Community programs**. It is intended that community programs will exist throughout the Commonwealth to provide twenty-four (24) hour residential supervision and treatment options to juveniles in close proximity to their families and their community. It is intended that these programs will strengthen the juvenile's relationship with family, engender a commitment to

school and employment, promote the development of competency and life skills and help juveniles generalize appropriate behavior into their environment.

- (4) **Observation and assessment**. DYS shall conduct observation and assessment of the juvenile, where appropriate, in a short-term residential setting. These programs shall be supervised by juvenile probation officers.
- (5) Secure facilities. Secure facilities will provide secure confinement, discipline and treatment of detained juveniles. Programs at the secure facilities will be designed to help juveniles recognize accountability for delinquent behavior by confronting and eliminating delinquent behavior and making restitution to victims through community service or other restitution programs.
- (6) Adjudication. Proceedings against juveniles shall be conducted in accordance with the provisions of this Act. An adjudication of a juvenile pursuant to this Act does not constitute a criminal conviction.

#### Section 4. Powers and duties of DYS and the Director.

- (a) DYS is the agency responsible for the services and programs for juveniles falling within the jurisdiction of this Act. DYS shall, at a minimum:
  - (1) Develop efficient and effective juvenile programs within the framework of professional standards, legislative intent and available resources.
  - (2) Provide for a diversity of innovative, meaningful and effective programs for juveniles in and out of detention through research on delinquent behavior and the continuous evaluation of juvenile programs.
  - (3) Provide programs to increase public awareness of the mission of the juvenile justice system and encourage public participation in developing an effective juvenile justice system designed to aid in reducing juvenile crime in the Commonwealth.

- (4) Develop and maintain a Commonwealth-wide juvenile offender information system.
- (b) DYS shall be responsible for the administration and operation of the juvenile detention facility or facilities, as follows:
  - (1) DYS shall administer and provide general oversight of all juvenile detention centers and any other secure or nonsecure facilities as required by the Juvenile Justice Act.
  - (2) DYS shall ensure that educational services are provided to juveniles and coordinate with the Public School System to provide educational programs for juvenile detention centers which are in compliance with the educational plans and standards approved by the Commonwealth Public School System.
  - (3) The Department shall have the power to promulgate rules for the administration and operation of juvenile detention centers.
- (c) Nothing in this section shall be construed to limit those powers and duties of DYS as provided in 1 CMC § 2374.
- Section 5. <u>Jurisdiction</u>. The Superior Court shall have exclusive, original jurisdiction over any juvenile and over any adult who was a juvenile at the time of any act, omission or status offense:
  - (a) Where the act, omission or status offense is prohibited by federal or Commonwealth law or ordinance by reason of minority only, regardless of where the same occurred; or
  - (b) Where the act or omission is a violation of any federal or local law or ordinance which would be a crime if committed by an adult, regardless of where the same occurred.
  - (c) This Act shall not apply to a juvenile offender transferred to another court pursuant to section 8 of this Act.
  - (d) This Act shall not apply to juvenile violators of non-felony-level traffic statutes, except:

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(1) a juvenile violator under the age of sixteen (16) years at the time of such violation may, at the discretion of the court, be treated under the provisions of this Act; and

(2) a juvenile charged with violation of 9 CMC § 7105(a)(5).

Section 6. Transfer from other courts. If during the pendency of a criminal or quasi-criminal charge against any juvenile in any other court than the juvenile court, it shall be ascertained that the juvenile was under the age of eighteen (18) years at the time of committing the alleged offense, except where such juvenile has left the Commonwealth, or where said charge is that such juvenile is a juvenile non-felony traffic violator, or is within the purview of section 8(a)(1) or 8(a)(2), it shall be the duty of such court forthwith to transfer the case, together with all the papers, documents and testimony connected therewith, to the court having jurisdiction over the juvenile with respect to the offense charged. The court making such transfer shall order the juvenile to be taken forthwith to the juvenile court or place of detention designated by the juvenile court or shall release the juvenile to the custody of some suitable person to be brought before the juvenile court at a time designated. The juvenile court shall then proceed as provided in this Act.

Section 7. Retention of jurisdiction. Jurisdiction obtained by the court in the case of a juvenile shall be retained by it for the purposes of this Act until the juvenile becomes twenty-one (21) years of age, unless terminated prior thereto. If a juvenile under the jurisdiction of the court is charged with a felony, after attaining eighteen (18) years of age, the juvenile shall be treated as any other adult offender. If a person eighteen (18) years of age or older already under court jurisdiction pursuant to this Act is convicted of a felony, that conviction shall terminate the jurisdiction of the court, provided, however, that nothing herein contained shall prohibit any court from proceeding as provided in section 9(b) of this Act.

#### Section 8. Waiver of jurisdiction and transfer to other court.

(a) After the filing of a petition and after full investigation and hearing, the court may waive jurisdiction over the juvenile pursuant to this Act, and order that the juvenile be held for adult criminal proceedings when:

- (1) A juvenile is alleged to have committed any of the crimes enumerated in section 9 of this Act; or
- (2) A juvenile is alleged to have committed an act other than those enumerated in section 9 of this Act, after the child became sixteen (16) years of age which would be a felony if committed by an adult subject to the provisions of this section; or
- (3) An adult at the time of the filing of the petition is alleged to have committed an act prior to his or her having become eighteen (18) years of age which would be a felony if committed by an adult, and the court finds that the adult is fit for transfer to adult court pursuant to the provisions of section 8(h) of this Act; or
- (4) An adult already under the jurisdiction of the court as a juvenile is alleged to have committed a crime while an adult.
- (b) A motion to waive jurisdiction under this Act and prosecute a juvenile under the criminal law may be made by the prosecuting attorney or the juvenile. The motion shall be in writing and contain the grounds and reasons in support thereof.
- (c) Upon the filing of a motion to waive jurisdiction under this Act, the court shall enter an order setting the motion for hearing at a reasonable time and date certain. The court shall inform the juvenile and the parents, guardian or custodian of the juvenile's right to court-appointed counsel and shall appoint such counsel as appropriate. The court may also order a full and complete investigation of the circumstances of the alleged offense to be conducted by juvenile probation, and/or such other agency or investigation officer designated by the court. The investigative report shall be provided to the parties for review within a reasonable time before the date of the hearing.
- (d) Upon setting the time for the hearing upon the motion to waive jurisdiction, the court shall give written notice of said hearing to the juvenile; to the juvenile's attorney; to the parents, guardian or custodian of the juvenile; and to the prosecuting attorney, at least thirty (30) days before the date of the hearing, or any

lesser period stipulated by the parties. Service of the notice shall be made in the manner prescribed for service of a summons under section 11 of this Act.

- (e) The hearing upon the motion to waive jurisdiction shall be held in the same manner as an evidentiary hearing upon the original petition and shall be made part of the record.
- (f) If as a result of the hearing on the motion to waive jurisdiction the court shall determine that jurisdiction should not be waived, the petition shall be processed in the customary manner as a proceeding under this Act. The court shall enter findings of fact and conclusions of law upon which it bases its decision whether to waive jurisdiction, together with any order waiving Juvenile Justice Act jurisdiction and binding the juvenile over to the authorities for prosecution under the criminal laws of the Commonwealth.
- (g) This section does not authorize an adjudication or determination of facts beyond the existence of probable cause to believe a particular crime was committed and that a particular juvenile committed it; such determination can be based on hearsay evidence.
- (h) In considering whether or not to waive juvenile court jurisdiction over the juvenile, the juvenile court shall consider the following factors:
  - (1) The seriousness of the offense and whether the protection of the community or the juvenile requires isolation of the juvenile beyond that afforded by juvenile facilities;
  - (2) Whether the victim has suffered injury as defined in 6 CMC §§ 103(o) and 103(p);
    - (3) Whether the alleged offense was committed in a violent manner;
  - (4) Whether the alleged offense was premeditated and, if so, its level of sophistication, including motive, opportunity, intent, preparation, plan, knowledge, identity, or absence of mistake or accident;
    - (5) Whether the alleged offense was against persons;

- (6) The emotional and mental maturity of the juvenile as determined by considerations of the juvenile's home, environment, emotional attitude, and pattern of living;
- (7) The juvenile's record and previous history of contacts with the juvenile justice system, including prior adjudications that would be either felonies or violent misdemeanors if committed by an adult;
- (8) The likelihood that the juvenile will develop sufficient life skills to become a contributing member of the community; and
- (9) Whether the juvenile is a dangerous individual; that there exists a real possibility he or she will not be rehabilitated before reaching the age of 21; and that protection of the community requires the waiver.

All of the factors listed in this subsection shall be considered by the court. The amount of weight to be given to each of the factors is discretionary with the court, and a determination that the juvenile is not a fit and proper subject to be dealt with under the Juvenile Justice Act may be based on any one (1) or a combination of the factors set forth above. The court's consideration of each factor shall be recited in the order of waiver or non-waiver of juvenile court jurisdiction. Nothing in this section shall preclude the participation of the victim during these proceedings.

- (10) Upon conviction of a juvenile held for adult criminal proceedings under this section, the judge shall, if a finding is made that adult disposition measures would be inappropriate:
  - (i) Order disposition of the juvenile in accordance with the juvenile disposition options set forth in this Act; or
  - (ii) Remand the convicted juvenile to the custody of the Department of Corrections but suspend any ordered term of detention or withhold judgment and commit the juvenile to the custody of DYS for an indeterminate period of time in accordance with 1 CMC § 2374. The court, in its discretion, may order that the suspended disposition or

withheld judgment be conditioned upon the convicted juvenile's full compliance with all reasonable program requirements of DYS, whether in the custody of juvenile detention or juvenile probation. Such a disposition may also set additional terms of probation, which may be served under the supervision of juvenile probation. However, in no event may the total of the actual time spent by the convicted juvenile in the custody of DYS plus any adult sentence imposed by the court exceed the maximum period of imprisonment that could be imposed on an adult convicted of the same crime.

(iii) If the convicted juvenile is given a suspended term of detention or withheld judgment conditioned upon the convicted juvenile's compliance with all reasonable program requirements of DYS pursuant to paragraph (2) of this subsection, and if DYS reasonably believes that the convicted juvenile is failing to comply with all reasonable program requirements or that continued commitment to juvenile detention or juvenile probation is no longer appropriate, DYS may request the Attorney General's office to move the court to revoke the commitment to DYS and transfer the juvenile to the custody of the DOC or adult probation for the remainder of any term of detention. The court shall then determine whether commitment of the juvenile to DYS, or to the Department of Corrections or adult probation, is most appropriate, using the factors set forth in section 8(h), above.

#### Section 9. Violent offenses.

(a) Any juvenile, age sixteen (16) years or age seventeen (17) years, who is alleged to have committed any of the crimes listed in subsection (b) of this section 9, or any person under age sixteen (16) years who is alleged to have committed any of the crimes listed in Subsection (b) of this section 9 and, pursuant to section 8 of this Act, has been ordered by the court to be held for adult criminal proceedings shall be

proceeded against as an adult. All other felonies or misdemeanors charged, which are based on the same act or transaction as the section 9(b) offense, shall similarly be charged and proceeded against as an adult. Any juvenile proceeded against pursuant to this section shall be accorded all constitutional and statutory rights, including bail and trial by jury, and procedural safeguards as if that juvenile were an adult defendant.

- (b) The commission of the following crimes shall result in adult criminal proceedings pursuant to subsection (a) of this section 9.
  - (1) Murder; or
  - (2) Sexual assault as defined in 6 CMC §1301 or 6 CMC § 1302.
- (c) Once a juvenile has been transferred for criminal prosecution as an adult pursuant to the waiver provisions of section 8 of this Act, or this section, the juvenile shall be held in the adult prison facility but separated from the adult prison population unless the court, after finding good cause, orders otherwise.
- (d) Upon the conviction of a juvenile pursuant to this section, the judge may, if a finding is made that adult sentencing measures would be inappropriate, sentence the convicted juvenile in accordance with the juvenile disposition options set forth in subsection 8(h).

Section 10. <u>Diversion or informal disposition of the petition</u>. Prior to any adjudication under this Act, the prosecuting attorney may request a preliminary inquiry from the juvenile probation officer to determine whether the interest of the public or the juvenile requires a formal court proceeding. If court action is not required, the prosecuting attorney may utilize the diversion process and refer the case directly to the juvenile probation officer for a community based-diversion program.

Section 11. <u>Summons -- Notice -- Custody of juvenile</u>. After a petition has been filed and after such further investigation as the court may direct, and if the matter is set for hearing, the court shall issue a summons requiring the person or persons who have custody or control of the juvenile to appear personally and bring the juvenile before the court at a time and place stated. If the person so summoned shall be other than a parent or guardian of the

juvenile, then the parent or guardian or both shall also be notified of the pendency of the case and of the time and place appointed for the hearing. Notice shall be given as hereinafter provided. A subpoena may be issued requiring the appearance of any other person whose presence is required by the juvenile, the juvenile's guardian or any other person who, in the opinion of the judge, is necessary. If it appears the juvenile is in such condition or surroundings that the best interests of the juvenile requires that he be taken into custody immediately and probable cause exists to believe the offense has occurred, the judge may order by endorsement upon the summons that the officer serving the same shall at once take the juvenile into custody and bring him before the court within twenty-four (24) hours excluding weekends and holidays. However, the judge may not authorize, by use of summons, the detention of a juvenile who is alleged to have committed only a status offense.

Section 12. Failure to obey summons, contempt – Warrant. If any person summoned as herein provided shall, without reasonable cause, fails to appear, he may be proceeded against for contempt of court. In case the summons cannot be served, or the party served fails to obey the same, or in any case when it shall be made to appear to the judge that the service will be ineffectual, or that the best interests of the juvenile requires that he be brought forthwith into the custody of the court, a warrant may be issued for the parent, guardian or the juvenile.

Section 13. Appointment of counsel -- Payment of cost of legal services. As early as possible in the proceedings, and in any event before the hearing of the petition on the merits, the juvenile and his parents, or guardian, shall be notified of the juvenile's right to representation by counsel. When it appears to the court that the juvenile or his parents or guardian desire counsel for the juvenile but are financially unable to pay for such legal services, the court shall appoint counsel to represent the juvenile. In the event of proceedings against the parents or guardian arising from the juvenile proceedings, and the parents or guardian are financially unable to pay for legal services, the court may appoint the juvenile's counsel to represent the parents; provided, that if the court finds that there is a conflict of interest between the interests of the juvenile and his parents or guardian, then the court shall appoint separate counsel for the parents or guardian.

#### Section 14. Apprehension and release of juveniles - Detention.

- (a) A peace officer may take a juvenile into custody without order of the court:
  - (1) When he has probable cause to believe that the juvenile has committed an act which would be a misdemeanor or felony if committed by an adult; or
  - (2) When in the presence of a peace officer or private citizen the juvenile has violated any local or federal law or municipal ordinance; or
  - (3) When there are reasonable grounds to believe the juvenile has committed a status offense. Status offenders shall not be placed in any jail facility but instead may be placed in shelter care facilities, except in the case of runaways, when there is a specific detention request in writing from a foreign jurisdiction to hold the juvenile pending transportation arrangements. The request by the foreign jurisdiction must be made within 24 hours of the runaway being placed in the custody of DYS.
- (b) A peace officer may take a juvenile into custody upon a written order or warrant signed by a judge. The judge may issue the order or warrant after finding that there is reasonable cause to believe that the juvenile comes within the purview of this Act. Jurisdiction of the court shall attach from the time the juvenile is taken into custody. When an officer takes a juvenile into custody, the officer shall attempt to notify the parent, guardian or custodian of the juvenile immediately and, if not successful, shall continue to attempt notification until the parent, guardian or custodian receives notice that the juvenile is in custody.
  - (1) Subject to certain limitations set forth herein, all custodial interrogation(s) of a minor shall be in the presence of at least one of the following: the minor's attorney, if any, a parent, a legal guardian, or an adult relative with whom the minor is residing.
  - (2) Notwithstanding this requirement, a minor may nonetheless be interrogated outside the presence of the minor's attorney, parent, legal

guardian, or adult relative with whom the minor is residing, in the following cases:

- (i) where there are exigent circumstances or circumstances where there is a reasonable belief that the interrogation is necessary to avoid the risk of significant bodily harm or the imminent risk of loss of property or evidence;
- (ii) where the interrogation should be conducted outside the presence of a parent, guardian, or adult relative, because the best interests of the minor are reasonably served by limiting or prohibiting access to the minor (such as in the case where there is reasonable belief that a parent or adult relative is involved in the perpetration of a crime involving or against the minor); or
- (iii) when notice to the minor's parent, guardian, or adult relative with whom the minor is residing, is provided and the parent, guardian, or adult relative expressly waives the opportunity to be present.

Unless otherwise ordered by the court, or unless it appears to the officer taking the juvenile into custody that it is contrary to the welfare of society or the juvenile, the juvenile shall be released to the custody of the juvenile's parent, guardian, custodian or other responsible adult upon written promise, signed by such person, to bring the juvenile to the court at a stated time. Such written promise shall be submitted to the court as soon as possible. If the responsible person shall fail to produce the juvenile as agreed, or upon notice from the court, a summons for that person may be issued by the court and a warrant may be issued for apprehension of the juvenile.

(c) A juvenile who is not released shall be taken forthwith to the court or place of detention specified by the court and then, not later than twenty-four (24) hours, excluding Saturdays, Sundays and holidays, shall be brought before the court for a detention hearing to determine where the juvenile will be placed until the next

1	hearing. Juveniles shall not be placed in any jail facility. Allowable juvenile
2	placements include, but are not limited to, the following:
3	(1) Parents of the juvenile;
4	(2) Relatives of the juvenile;
5	(3) Foster care;
6	(4) Group care;
7	(5) A juvenile detention facility;
8	(6) Community-based diversion programs; or
9	(7) Shelter care.
10	(d) The person in charge of a detention facility shall give immediate notice to
11	the court that the juvenile is in custody.
12	(e) As soon as a juvenile is detained by court order, the juvenile's parents,
13	guardian or legal custodian shall be informed by notice in writing in form acceptable
14	to the court that the juvenile may have a prompt hearing regarding release or
15	detention.
16	(f) A juvenile taken into detention for a nonstatus offense shall be
17	fingerprinted and photographed. Fingerprints and photographs taken of juveniles
18	shall be forwarded to the Juvenile Justice Information System. Access to any
19	information in the juvenile justice information system shall be controlled by DYS,
20	subject to the provisions of 6 CMC § 5325. If the court finds good cause it may order
21	the fingerprints and photographs of the juvenile expunged.
22	(g) Peace officers' records of juveniles shall be kept separate from records of
23	adults and shall be subject to disclosure only according to 6 CMC § 5325.
24	Section 15. <u>Juvenile Detention Centers</u> . The purposes of a juvenile detention
25	center shall be:
26	(a) The care, control and development of adjudicated juvenile offenders;
27	(b) The provision of detention services for juveniles subject to administrative
28	or court order;

- (c) The provision of observation and assessment services for juveniles committed to DYS; and
- (d) To accept for placement those individuals remanded to a juvenile detention center by a court of competent jurisdiction.
- Section 16. Standards for detention. The following shall be minimum standards for the detention of juveniles provided for in this Act:
  - (a) Juvenile detention facilities must be so constructed and/or maintained as to keep juveniles segregated from adult offenders or those being treated as adult offenders under this Act, with no contact as to sight and/or sound between the two (2) classes.
  - (b) Juvenile detention facilities must provide supervision and observation of juvenile detainees sufficient to protect the physical and mental health of the detainees.
  - (c) Juveniles held in detention must be provided with at least three (3) adequate and nutritional meals per day.
  - (d) Juveniles held in detention must have access to reading materials on a regular and systematic basis. Detained juveniles may receive books, newspapers and periodicals from any source including delivery to the detention facilities by family members, subject to the right of detention authorities to inspect and remove dangerous or harmful materials. Detention authorities may forbid the introduction of obscene books or periodicals.
  - (e) A visiting program shall be established in juvenile detention facilities which will allow for family visits to each juvenile for at least two (2) hours each week.

# Section 17. Adjudication hearing.

(a) If the juvenile denies the allegations in the petition, the court shall conduct a full evidentiary adjudication hearing, in the manner prescribed by the Commonwealth Rules of Evidence. The juvenile shall have the same constitutional rights afforded to criminal defendants. A record shall be made in all proceedings connected with the case and shall be preserved in the event of appeal. If at the

conclusion of the evidentiary hearing the court finds that the juvenile comes within the purview of the Act, the court shall so rule, and then shall set the matter down for disposition, or may, in the interest of time, hold a disposition hearing at the conclusion of the evidentiary hearing if all information necessary to the disposition of the case is available at the time.

- (b) When a juvenile, other than the juvenile against whom the petition has been filed, is summoned as a witness in any hearing under this Act, notwithstanding any other statutory provision, parents, a counselor, a friend or other person having a supportive relationship with the juvenile shall, if available, be permitted to remain in the courtroom unless, in written findings made and entered, the court finds that the juvenile's constitutional right to a fair trial will be unduly prejudiced.
- (c) Nothing in this section shall preclude the court from accepting an alternate disposition of any petition.

#### Section 18. <u>Disposition</u>.

- (a) Upon the entry of an order finding the juvenile is within the purview of the Act, the court shall then hold a hearing in the manner consistent with the Commonwealth Rules of Criminal Procedure to determine the disposition that best will promote accountability, competency development and community protection. Prior to the entry of an order disposing of the case, other than an order of discharge or dismissal, the court may request and, if requested, shall receive a report containing the results of an inquiry into the home environment, past history, competency development, prevention or out of home placement services provided, and the social, physical and mental condition of the juvenile. Upon presentation and consideration of the report by the court, the court may proceed to order disposition of the juvenile as follows:
  - (1) Place the juvenile on probation for a period not to exceed three (3) years from the date of the order, except the court may place a juvenile on probation for a period not to exceed the juvenile's twenty-first birthday if the court finds that the juvenile has committed a crime of a sexual nature. Such

period of probation may be imposed in addition to any period of detention, provided that no such period of probation may continue beyond the juvenile's twenty-first (21st) birthday;

- (2) Commit the juvenile to a period of detention, pursuant to this Act, for a period of time not to exceed ninety (90) days for each unlawful or criminal act the juvenile is found to have committed, if the unlawful or criminal act would be a misdemeanor if committed by an adult, or where the juvenile has been adjudicated as an habitual status offender as defined in section 3(a)(11) of this Act;
- (3) If the juvenile has committed an unlawful or criminal act which would be a felony if committed by an adult, the court may commit the juvenile to detention for a period not to exceed three hundred sixty-five (365) days for each unlawful or criminal act;
- (4) Commit the juvenile to detention and suspend all or part of the disposition on specific probationary conditions;
- (5) Whenever a court commits a juvenile to a period of detention, DYS shall notify the school that the juvenile attended prior to detention;
- (6) The court may order that the juvenile be examined or treated by a physician, psychiatrist or psychologist, or that he receive other special care, or that he submit to an alcohol or drug evaluation, if needed, and for such purposes may place the juvenile in a hospital or other suitable facility;
- (7) In support of an order under the provisions of this section, the court may make an additional order setting forth reasonable conditions to be complied with by the parents, the juvenile, his legal guardian or custodian, or any other person who has been made a party to the proceedings, including, but not limited to, restrictions on visitation by the parents or one (1) parent, restrictions on the juvenile's associates, occupation and other activities, and requirements to be observed by the parents, guardian or custodian;

- (8) The court may make any other reasonable order which is in the best interest of the juvenile or is required for the protection of the public, except that no person under the age of eighteen (18) years may be committed to jail, prison or a secure facility which does not meet the standards set forth in this Act unless jurisdiction over the individual has been waived pursuant to Section 8 of this Act.
- (9) The court may combine several of the above-listed modes of disposition where they are compatible;
- (10) An order under the provisions of this section for probation or placement of a juvenile with an individual or an agency may provide a schedule for review of the case by the court;
- (11) Order such other terms, conditions, care or treatment as appears to the court will best serve the interests of the juvenile and the community;
- (12) Notwithstanding any other provision of this section, a court may not commit a juvenile offender under the age of ten (10) years to a period of detention or to the custody of DYS of juvenile justice for placement in secure confinement;
- (13) Notwithstanding any other provision of this section, no juvenile who is found to come within the purview of this Act for the commission of a status offense shall be remanded to detention in a detention facility unless an adjudication has been made that the juvenile is an habitual status offender; or
- (14) The court, in addition to any other judgment it may make regarding the juvenile, may render judgment that the parent, guardian, or person having the control or charge of the juvenile shall deliver the juvenile to school and/or escort him to each class or program designated by school authorities;
- (b) Unless the court determines that an order of restitution would be inappropriate or undesirable, it shall order the juvenile or his parents or both to pay restitution to or make whole any victim who suffers an economic loss as a result of

the juvenile's conduct in accordance with the standards and requirements 6 CMC § 4109. Court-ordered restitution shall be paid prior to any other court-ordered payments unless the court specifically orders otherwise.

- (c) The court may order any non-indigent juvenile's parents, legal guardian or custodian to pay the charges imposed by community programs ordered by the court for the juvenile, or the juvenile's parents, legal guardian or custodian.
- (d) Any parent, legal guardian or custodian violating any order of the court entered against the person under the provisions of this Act shall be subject to contempt proceedings under the provisions 6 CMC § 3307.

#### Section 19. Truancy.

- (a) Any juvenile subject to compulsory education pursuant to 3 CMC § 1141 who has not been granted a waiver from the Commissioner of Education and who is absent without valid excuse for (1) Five (5) days in one semester under block scheduling; or (2) Ten (10) days in one semester for schools without block scheduling is truant, except as otherwise provided in this section.
- (b) Block schedules, semesters and valid excused absences under this section shall be interpreted in accordance with Board of Education and Public School System rules, regulations, policies and procedures.
- (c) School ordered suspensions and expulsions shall not be considered when determining truancy pursuant to this Section.
  - (d) Violation of this Section may be punishable by a fine, not to exceed \$500.
- (e) Truancy is a status offense that is not punishable by detention unless the juvenile is a habitual status offender.

### Section 20. School Attendance-Jurisdiction Over Students and Parents.

- (a) The Board of Education shall establish a School Attendance Review Committee. The School Attendance Review Committee shall include, but need not be limited to, a parent of a school age child and representatives of:
  - (1) the Public School System;

- (2) the Coalition of Private Schools, CNMI or any successor organization recognized by the Board of Education;
  - (3) the Juvenile Probation Unit of DYS;
  - (4) the Child Protective Unit of DYS; and
  - (5) the Department of Public Safety (DPS).

The Public School System representative shall be appointed by the Commissioner of Education. All other members shall be appointed by the Board of Education with the input and consent of the representative agencies. Every effort shall be made to ensure members of the School Attendance Review Committee shall be individuals whose primary job responsibilities are working directly with students or juvenile clients.

- (b) It is the intent of this section to provide intervention for juveniles and their families to address truancy, irregularly attendance or insubordinate or disorderly behavior in school at the community level before referral to the juvenile justice system. The School Attendance Review Committee's duties shall include, but are not limited to, the following:
  - (1) proposing, promoting and providing alternatives to the juvenile justice system, where possible;
  - (2) addressing matters regarding an individual juvenile's truancy, failure to regularly attend school in accordance with school policies and regulations, or insubordinate or disorderly behavior;
  - (3) setting and conducting meetings with juveniles and/or their parents to discuss consequences of the student's truancy and/or behavior and establish terms, conditions and options to reduce and eliminate the truancy of the student and improve his or her attendance. The meeting format shall be that of mediation and not adversarial; and
  - (4) referring juveniles and their families to other agencies, such as Community Guidance Center, DYS, DPS and the Attorney General's Office for services or action, as appropriate.

- (c) The Board of Education may adopt such policies, procedures, rules and regulations, not inconsistent with this law, that may be needed for the operation of the School Attendance Review Committee and to fulfill its obligations pursuant to this section.
- (d) The School Attendance Review Committee shall strive to maintain a continuing inventory of community resources, including alternative educational programs, and make recommendations for the creation of new resources and programs where none exist.
- (e) In every case in which a juvenile has been referred to it, the School Attendance Review Committee has the authority to issue subpoenas pursuant to the procedures provided in 1 CMC § 9109(d), requiring the production of pertinent information and documents and/or the attendance of any of the following persons:
  - (1) The juvenile;
  - (2) The juvenile's parents, guardians, or other person having control of the juvenile;
    - (3) The school authority referring the juvenile; and
  - (4) Any other person who has pertinent or material information concerning the juvenile.

The purpose of any meeting under this section is to establish and agree upon terms, conditions and options to reduce and eliminate the truancy of the student. The meeting format shall be that of mediation and not adversarial.

- (f) The enforcement of a subpoena issued by a School Attendance Review Committee is within the jurisdiction of the juvenile court.
- (g) In the event a juvenile, parent, guardian and/or person in charge of the juvenile fails to respond to the directives of the School Attendance Review Committee, or to services offered on behalf of the juvenile or the Committee determines that available community resources cannot resolve the problems with the juvenile's school attendance or behavior, the Committee shall direct that the juvenile be referred to the Juvenile Probation Unit and request that the Office of the Attorney

General file a complaint against the juvenile, parent, guardian, and/or other person having control of the juvenile.

- (h) Whenever a committee member appointed by an agency is unavailable to participate in the School Attendance Review Committee, that member's agency may assign personnel to represent the agency either temporarily or on a continuing basis in accordance with the intent of this section. The duties, obligations, or responsibilities which may be imposed on governmental entities by this section are such that the related costs are incurred as a part of their normal operating procedures.
- (i) Nothing in this section 20 shall be construed to interfere with the juvenile's school's authority to establish truancy procedures and to determine whether or not a matter should be referred to the Review Committee or to the Department of Public Safety or the Office of the Attorney General.
- (j) Nothing in this section 20 alters any policy or regulation of the Board of Education or the authority of any school or the Commissioner of Education to take appropriate corrective measures, including without limitation suspension or expulsion of the juvenile.

#### Section 21. Records -- Privileged information

- (a) The court shall maintain records of all cases brought before it. In proceedings under this Act, juvenile courtroom proceedings and records shall not be open to the public and shall remain confidential except upon order of the court.
- (b) These records shall be open to inspection by the juvenile, the juvenile's parents while the juvenile remains a minor, DYS Juvenile Probation, the Family Court, AGO and any attorney representing the juvenile.

# Section 22. Expungement of record -- Hearing -- Findings necessary -- Special index -- Effect of order

(a) Any person who has been adjudicated delinquent in a case under this Act may, after the expiration of five (5) years from the date of termination of the continuing jurisdiction of the court, or after reaching age eighteen (18), whichever occurs last, petition the court for the expungement of his/her record. Upon the filing

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of the petition, the court shall set a date for a hearing and shall notify the prosecuting attorney of the pendency of the petition and of the date of the hearing. The prosecuting attorney and any other person who may have relevant information about the petitioner may testify at the hearing. Expungement proceedings and records shall be confidential, and expungement hearings shall be closed to the public.

- (b) The court may not expunge a conviction for any of the following crimes from a juvenile's record:
  - (1) Murder; or
  - (2) Sexual assault as defined in 6 CMC §1301 or 6 CMC § 1302.
- (c) If the court finds after hearing that the petitioner has not been adjudicated as a juvenile for any of the crimes identified in section 22(b) of this Act, and has not been convicted of a felony, or of a misdemeanor wherein violence toward another person was attempted or committed since the termination of the court's jurisdiction or the juvenile's release from the juvenile justice center, and that no proceeding involving such felony or misdemeanor is pending or being instituted against him, and if the court further finds to its satisfaction that the petitioner has been held accountable, is developing life skills necessary to become a contributing member of the community and that the expungement of the petitioner's record will not compromise public safety, it shall order all records in the petitioner's case in the custody of the court and all such records in the custody of any other agency or official sealed; and shall further order all references to said adjudication removed from all indices and from all other records available to the public. However, a special index of the expungement proceedings and records shall be kept by the court ordering expungement, which index shall not be available to the public and shall be revealed only upon order of Commonwealth Superior Court or the Commonwealth Supreme Court. Copies of the order shall be sent to each agency or official named in the order. Upon the entry of the order the proceedings in the petitioner's case shall be deemed never to have occurred and the petitioner may properly reply accordingly upon any inquiry in the matter. Inspection of the records may thereafter be permitted only by

the court upon petition by the person who is the subject of the records or by any other court of competent jurisdiction, and only to persons named in the petition.

(d) If a juvenile case does not proceed to adjudication, the juvenile may petition for expungement of the record as set forth in this section 21.

#### Section 23. Encouraging violations

- (a) A person shall be guilty of a misdemeanor as defined in 6 CMC § 102(s) when such person by any act or neglect
  - (1) encourages, aids or causes a juvenile to come within the purview or jurisdiction of this Act, or
  - (2) fails to comply with the requirements of compulsory school attendance pursuant to 3 CMC § 1141, or
  - (3) who after notice that the driving privileges of the juvenile have been suspended or restricted under the provisions of this Act knowingly permits or encourages said juvenile to operate a motor vehicle in violation of such suspension or restriction.

The court may impose conditions upon any person found guilty under this Section, and so long as such person shall comply therewith to the satisfaction of the court, the disposition imposed may be suspended.

Section 24. Appeals. All orders or final judgments made by any court in matters affecting a juvenile within the purview of this Act may be appealed by the juvenile or the Commonwealth in accordance with 6 CMC § 8101. Appeals shall be reviewed as provided by the Commonwealth Rules of Appellate Procedure. Upon filing of the notice of appeal, the Commonwealth Supreme Court shall take jurisdiction of the case and if the juvenile is in detention shall promptly hold a hearing after the filing of the request to determine whether the juvenile shall remain in detention.

# Section 25. Reassessment of committed juveniles -- Records -- Failure to reassess

(a) DYS shall make periodic reassessments of all juveniles committed to detention for the purpose of determining whether existing orders and dispositions in

individual cases should be modified or continued in force. Assessments may be made as frequently as DYS considers desirable and shall be made with respect to every juvenile at intervals not exceeding one (1) year. Reports of periodic reassessments made pursuant to this section shall be filed with the court from which the juvenile was committed.

- (b) DYS shall keep written records of assessments, prognosis, and all orders concerning disposition or treatment of every juvenile committed to detention.
- (c) Failure of DYS to assess a juvenile committed to detention or to reassess him within one (1) year of a previous assessment shall not of itself entitle the juvenile to discharge from the control of DYS but shall entitle him to petition the committing court for an order of discharge and the court shall discharge him unless DYS satisfies the court of the need for further control.

#### Section 26. Secure facilities

- (a) DYS shall maintain and operate secure facilities for the custody of juvenile offenders who are pending adjudication by the court or have been committed to a period of detention by the court.
- (b) DYS shall only place minors in facilities that provide humane care and developmental opportunities for the juveniles while promoting accountability and community protection.
- (c) DYS shall adopt standards, policies, regulations and procedures for the operation of secure juvenile facilities in compliance with law. Such standards, policies and procedures shall not be inconsistent with law.
- (d) Facilities designated by DYS to house juveniles shall do an assessment of each individual to determine behavior, need for and amenability to treatment and counseling, abilities, learning disabilities, interests, attitudes and similar matters.
- (e) The institution(s) shall then insure provision of educational instruction appropriate to the age, needs and range of abilities. Training in the development of competency and life skills designed to assist the juvenile in operating effectively within and becoming a contributing member of the community shall be provided.

Section 27. <u>Term of commitment -- Review after commitment.</u> A juvenile offender committed to a secure facility shall remain until the offender reaches eighteen (18) years of age, is retained for extended custody pursuant to section 18, or is released or discharged. For every, juvenile offender committed to a secure facility, DYS shall conduct a review of the juvenile's treatment plan and make modifications, if necessary, within ninety (90) days after commitment.

#### Section 28. Release from custody of DYS

- (a) DYS may recommend that the juvenile court order the early release of a juvenile who has been committed to the detention facility.
- (b) Juvenile offenders may be released to their own home, to a residential community based program, to a nonresidential community based treatment program, to an approved independent living setting, or to other appropriate residences, but shall remain on probation until the probation is terminated by the court. Following the release of a juvenile offender the court shall conduct a hearing to determine the appropriate conditions of probation.
- (c) Juvenile probation officers shall enforce probation conditions and supervise juvenile offenders while on probation. As authorized by court order, probation officers may establish additional reasonable conditions of probation with which the juvenile offender must comply. The juvenile may move for a hearing before the court to contest any conditions imposed by the probation officer. If the probation officer establishes additional conditions of probation, the probation officer shall advise the juvenile at the time such additional conditions are imposed of the juvenile's right to move the court for a hearing to contest those conditions.
- (d) When DYS recommends the release of a juvenile offender committed to DYS for confinement, DYS shall notify:
  - (1) The Office of the Attorney General;
  - (2) The juvenile court;
  - (3) The parents or guardian of the juvenile; and
  - (4) The victim(s) of the juvenile offender's unlawful conduct.

Section 29. Review of programs for juveniles – Certification. DYS shall establish compliance standards for the operation of all Commonwealth operated or Commonwealth contracted programs which provide services to juvenile offenders. DYS shall certify such programs' compliance with the standards provided by DYS. DYS shall provide written reviews to the managers of those programs. Those programs which are unable or unwilling to comply with approved standards may not be certified.

Section 30. Program records as property of department -- Control of records.

Copies of records regarding individual juveniles, which records are maintained by providers under contract with DYS to provide services to juvenile offenders, and which records are not protected by privilege, are the property of DYS and shall be returned to it when each juvenile offender is terminated from the provider's programs.

# Section 31. Restitution to victims of juvenile offenders -- Duties of department

- (a) DYS probation shall make reasonable efforts to ensure that courtordered restitution is made to the victim of the juvenile offender. Restitution may be made through the employment of juvenile offenders in work programs or through other means.
  - (b) Restitution, where appropriate, shall be made a condition of probation.
- Section 32. <u>Distribution and reporting requirements for Commonwealth, other public and private contract facilities</u>. Each facility housing juvenile offenders in department custody, whether a Commonwealth, other public or private contract facility, shall within 15 days of the end of any calendar quarter provide to the Presiding Judge of the Superior Court, the Secretary of the Department of Community & Cultural Affairs and the Director of the Division of Youth Services the following reports:
  - (a) the per day population including a monthly average;
  - (b) any escapes or failure to return;
  - (c) the number of juveniles and reasons each juvenile(s) was held in high risk security confinement;
  - (d) any legal actions served on the facility or any employee as an employee thereof;

- (e) any incident of juvenile population exceeding facility rated capacity;
- (f) any violation(s) of health & safety regulations as noted in official inspections.
- Section 33. Reports by Department. When a juvenile offender has been committed to DYS pursuant to this Act, DYS shall supply a report of the juvenile offender's educational and developmental progress to the committing court as often as the court deems necessary in its order of commitment, but not less frequently than every three (3) months.

Section 34. <u>Compensation -- Amount -- Crediting account of juvenile --</u>
<u>Juveniles not employees -- Accountability of Other Than Restitution Funds</u>. Each juvenile who is engaged in productive work for compensation while under the jurisdiction and in the custody of DYS, or while participating in any DYS approved work program, shall have the compensation accounted for as follows:

- (a) Upon receiving any funds credited to a juvenile the receiving official shall deposit the funds in a savings account established by the juvenile's guardian in the name of the juvenile at an FDIC insured bank, or another financial institution requested in writing by the juvenile's guardian, and managed by the DYS and the juvenile for the purpose set forth herein. The detention facility shall not physically manage or store any funds belonging to any juvenile at the facility.
- (b) Funds the juvenile is entitled to receive while in the custody of the DYS Juvenile Detention Facility will be strictly money earned through employment which will be deposited in the juveniles savings account with the supervision of the juvenile's assigned social worker and acknowledged by the supervisor of the facility where the juvenile is lodged. Acceptable purposes include:
  - (1) To pay any court ordered fines or restitution. No more than 50% of a juvenile's earnings under this section may be used for this purpose, unless the juvenile and the juvenile's guardian request a higher percentage, in writing;

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- (2) To purchase items approved by the supervisor of any placement facility for the benefit of the juvenile; and
- (3) Through the request of the juvenile a withdrawal from his/her savings account may be permitted for the purpose of providing financial assistance to the family. This request is subject to prior approval by the juvenile's assigned social worker.
- (c) No juvenile compensated under this act shall be considered an employee of the Commonwealth or DYS, nor shall any juvenile come within any of the provisions of the worker's compensation law, or be entitled to any benefits thereunder whether on behalf of himself or any other person.

Section 35. Guardian Ad Litem. A new chapter within Title 8, Division 1, of the Commonwealth Code shall be created as follows:

Findings and Intent. The Legislature finds that the only (a) Commonwealth statute specifically concerning the appointment and conduct of guardians ad litem are in the context of wardships for the protection of abused or neglected children, at 6 CMC §§ 5323(c) and 5325(a)(3). The Legislature further finds that it is necessary to devise a coherent and consistent system for the appointment, conduct, powers and obligations of guardians ad litem when necessary for the protection of juveniles subject to the provisions of this Act, for other minor children who are subject to the provisions of Title 6, Division 5, Article of the Commonwealth Code, and for other legally incompetent individuals who are in need of such guardians ad litem. This Section 35 is intended to apply to the appointment of guardians ad litem in matters where the welfare of the subject juvenile, other minor or other legally incompetent individual is a matter of concern to the court, and is not intended to change the process of appointment or the duties and obligations of a guardian ad litem appointed pursuant to actions brought under the Probate Code, 8 CMC § 2101 et seq, or appointed pursuant to the court's probate rules, including Probate Rule 26, or to modify any of the duties and obligations of a guardian ad litem appointed pursuant to the Uniform Parentage Act, 8 CMC § 1700 et seq.

- (b) <u>Definition</u>. "Guardian ad litem" means a person appointed by the court to determine, monitor and advance the best interests of a juvenile, other minor child or other incompetent individual, including a juvenile within the jurisdiction of the Juvenile Justice Act of 2008 or a child subject to proceedings pursuant to Title 6, Chapter 3 of the Commonwealth Code, 6 CMC § 5311 et seq., during the course of legal proceedings. "Guardian ad litem" does not mean the attorney for the juvenile, other minor child or other incompetent individual. Rather, the guardian ad litem is an officer of the court who reports directly to the court, and who provides independent advice to the court (as compared to the attorneys advocating for one side or the other in the action) to bring balance to the decision-making process.
- (c) Appointment of Guardian Ad Litem. Because minor children cannot make legal decisions for themselves, nor bind themselves legally to any contractual obligations, therefore in any legal proceeding where the legal interests of juvenile, other minor or other legally incompetent individual and the legal interests of the parents or other legal guardians of the juvenile, other minor or other legally incompetent individual are considered to be adverse or in conflict with each other, a guardian ad litem will be appointed for the juvenile, other minor or other legally incompetent individual by the court to provide an independent adult to act on behalf of the juvenile, other minor or other legally incompetent individual in the legal proceeding, and to make certain that the interests and legal rights of the juvenile, other minor or other legally incompetent individual are given adequate consideration and are adequately protected in that process. The legal protective status of a guardian ad litem will exist only within the confines of the particular court case in which the appointment was made.
  - (1) The Superior Court may, and in wardship cases shall, appoint a guardian ad litem for juvenile, other minor or other legally incompetent individual, to serve until discharged by the court.
  - (2) A guardian ad litem appointed pursuant to this section is an advocate for a juvenile, other minor or other legally incompetent individual

whose welfare is a matter of concern for the court and shall be distinguished from a guardian ad litem appointed pursuant to actions brought under the Probate Code, 8 CMC § 2101 et seq, or appointed pursuant to the court's probate rules. Nothing in this section shall be interpreted to modify any of the duties and obligations of a guardian ad litem appointed pursuant to the Uniform Parentage Act, 8 CMC § 1700 et seq.

- (3) The Superior Court may, at its discretion, establish a Guardian ad Litem Program within the family court, to serve as a system to provide training and supervision to volunteers who serve as court-appointed special advocates for juveniles, , other minors or other legally incompetent individuals during proceedings pursuant to this Act and for children in abuse and neglect proceedings within the family court, and in any other matters in which appointment of a protective guardian ad litem is appropriate.
- (d) <u>Responsibilities and Duties of Guardian Ad Litem</u>. The responsibilities and duties of a guardian ad litem are to:
  - (1) represent the best interests of the juvenile, other minor or other legally incompetent individual;
  - (2) advocate for the welfare and rights of a juvenile, other minor or other legally incompetent individual alleged to be a victim in an abuse or neglect proceeding;
  - (3) conduct an independent assessment of the facts, the needs of the child, and the available resources within the family and community to meet those needs;
  - (4) provide the court with a written report or reports, which include without limitation evaluation and assessment of the issues brought before the court, and recommendations for disposition of the case, and, if appropriate, the wishes of the juvenile, other minor or other legally incompetent individual;
  - (5) monitor compliance with the orders of the family court during the pendency of the court case. The guardian ad litem may, but shall not be

required to do so, make such motions as may be necessary to enforce the orders of the court, or to seek judicial review; and

- (6) protect and promote the best interests of the juvenile until formally relieved of the responsibility by the court.
- (e) <u>Persons prohibited from appointment as guardian ad litem</u>. No person may be appointed as a guardian ad litem for a juvenile, other minor or other legally incompetent individual in any proceeding if that person has a criminal history that poses a risk to children; these include but are not limited to:
  - (1) violent felonies in which an individual threatens to cause, attempts to cause or causes serious bodily injury;
  - (2) violent sexual offenses as defined by CNMI law, or similar offenses in other jurisdictions:
  - (3) criminal sex offense against a minor as defined by CNMI law or other similar offenses in other jurisdictions;
  - (4) child abuse or neglect as defined by CNMI law or similar offenses in other jurisdictions;
  - (5) violations of the CNMI Minor Children Firearms Control Act or similar offenses in other jurisdictions;
  - (6) distribution of a controlled substance to persons under 18 as defined by CNMI law or similar offenses in other jurisdictions.

All other criminal histories will be evaluated based on the nature and severity of the incident; the identity of the victim; the length of time since the incident; whether any specific pattern of criminal behavior exists; and specific efforts the individual has made towards rehabilitation.

- (f) Guardian to represent best interests of juvenile, other minor or other legally incompetent individual; guardian to receive notice of all proceedings; obligation of guardian continuing one; authority of guardian.
  - (1) The guardian ad litem is charged in general with the duty of representation of the juvenile, other minor or other legally incompetent

individual's best interests. After appointment by the court to a case involving an abused or neglected juvenile, other minor or other legally incompetent individual, the guardian ad litem shall receive appropriate notice of all court hearings and proceedings regarding the juvenile, other minor or other legally incompetent individual. The obligation of the guardian ad litem to the court continues until the guardian ad litem is formally relieved by the court.

- (2) The guardian ad litem is authorized to:
  - (i) conduct an independent assessment of the facts;
- (ii) confer with and observe the juvenile, other minor or other legally incompetent individual involved;
  - (iii) interview persons involved in the case;
- (iv) participate in any evaluation team for the case on which the guardian ad litem has been appointed
- (v) make recommendations to the court concerning the child's welfare; and
- (vi) make motions necessary to enforce the orders of the court, seek judicial review, or petition the court for relief on behalf of the child.
- (vii) exercise additional powers ordered by the Court that may be appropriate in the circumstances of each case.
- (3) The guardian ad litem is authorized, through counsel if appropriate, to introduce, examine, and cross-examine witnesses in any proceeding involving the juvenile, other minor or other legally incompetent individual and participate in the proceedings to any degree necessary to represent the juvenile, other minor or other legally incompetent individual adequately.
- (g) Guardian's right to see all reports, information and records concerning juvenile being represented. All reports made and information collected by DYS must be made available to the guardian ad litem by DYS. Upon proof of appointment as

guardian ad litem and upon the guardian ad litem's request, access to information must be made available to the guardian ad litem by the appropriate medical and dental authorities and service providers, psychologists, psychiatrists, psychotherapists, social workers, counselors, schools, and any agency providing services to the juvenile, other minor or other legally incompetent individual to the extent authorized by Commonwealth and federal law.

- (h) <u>Confidentiality of records and information</u>. All reports and information collected pursuant to this section are confidential except as otherwise provided for in 6 CMC § 5325.
- (i) <u>Immunity from liability for guardian ad litem</u>. A person who is appointed to serve as guardian ad litem is not liable for any civil damages for any personal injury or property damages as a result of any act or omission by the guardian ad litem in the discharge of his or her responsibilities as guardian ad litem, if the person acts in good faith and is not guilty of gross negligence.
- Section 36. <u>Construction.</u> Construction This Act shall be interpreted under the laws of the Commonwealth of the Northern Mariana Islands.
- Section 37. Severability. If any provision of this Act or the application of any such provision to any person or circumstance should be held invalid by a court of competent jurisdiction, the remainder of this Act or the application of its provisions to persons or circumstances other than those to which it is held invalid shall not be affected thereby.
- Section 38. Savings Clause. This Act and any repealer contained herein shall not be construed as affecting any existing right acquired under contract or acquired under statutes repealed or under any rule, regulation or order adopted under the statutes. Repealers contained in this Act shall not affect any proceeding instituted under or pursuant to prior law. The enactment of the Act shall not have the effect of terminating, or in any way modifying, any liability, civil or criminal, which shall already be in existence on the date this Act becomes effective.

Section 39. Effective Date. This Act shall take effect upon its approval by the Governor or becoming law without such approval.

**CERTIFIED BY:** 

ATTESTED TO BY:

ARNOLD I. PALACIOS

SPEAKER OF THE HOUSE

HOUSE CLERK

APPROVED

day of NOVEMBER, 2009

BENIGNO R. FITIAL

Governor

COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS